



COUNTY OF SAN DIEGO

AGENDA ITEM

BOARD OF SUPERVISORS

GREG COX
First District

DIANNE JACOB
Second District

PAM SLATER
Third District

RON ROBERTS
Fourth District

BILL HORN
Fifth District

DATE: July 10, 2001

TO: Board of Supervisors

SUBJECT: 2001 SUPERVISORIAL REDISTRICTING (District: All)

SUMMARY:

Overview

On December 12, 2000 (28) the Board of Supervisors initiated the 2001 Redistricting Process to evaluate and adjust, if necessary, the boundaries of the five supervisorial districts in San Diego County based on the 2000 federal decennial census data. On January 23, 2001 (17) the Board of Supervisors established the Redistricting Advisory Committee, adopted 2001 Redistricting Criteria and Guidelines (Attachment A) and approved the Redistricting Timeline and Work Plan.

On June 12, 2001, the Redistricting Advisory Committee approved two plans to forward to the Board for consideration. This letter submits those plans for consideration at the public hearing on July 10, 2001. This letter also requests direction to the Chief Administrative Officer for any refinements or modifications of plans. The Chief Administrative Officer will return to the Board on July 17, 2001, with the final plan for the Board to consider and adopt by ordinance within the established timeframe.

Recommendation(s)

CHIEF ADMINISTRATIVE OFFICER

1. Receive the Redistricting Advisory Committee's recommendation to consider Draft Plan No. 11 (Attachment B) and Draft Plan No. 13 (Attachment C) as approved by the Redistricting Advisory Committee.
2. Direct the Chief Administrative Officer, if necessary, to prepare refinements or modifications to one of the draft plans, and return to the Board on July 17, 2001 for final consideration and adoption of the redistricting plan and approval of the first reading of the redistricting ordinance.

Fiscal Impact

The requested actions will result in no fiscal impact.

Business Impact Statement

N/A

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Advisory Board Statement

The Redistricting Advisory Committee forwards Draft Plan No. 11 and Draft Plan No. 13 to the Board of Supervisors for consideration as alternatives for the 2001 supervisorial boundaries.

BACKGROUND:

Following the federal decennial census, California Elections Code Section 21500 and the “one person, one vote” principle require counties to redraw district boundaries so that they are as nearly equal in population as possible. San Diego County Charter Section 400 also requires that the County be divided into five legally apportioned districts. San Diego County Charter Section 400.1 requires that the area of at least two supervisorial districts shall be as substantially outside the City of San Diego as the population will permit.

The population of San Diego County increased by 315,817 or 13% since the 1990 census to a total population of 2,813,833. For each of the existing supervisorial districts, the following shows the 1990 and 2000 census population with the deviation from the target population:

District	1990 Census Total Population	2000 Census Total Population	Target Population	Variance From Target	% Deviation From Target
1	476,017	515,388	562,767	-47,379	-8%
2	502,965	542,116	562,767	-20,651	-4%
3	516,535	614,128	562,767	+51,361	+9%
4	478,023	516,636	562,767	-46,131	-8%
5	524,476	625,565	562,767	+62,798	+11%

Based on existing boundaries, the total population deviation is 19%.

For each of the existing supervisorial districts, the following table shows the demographic characteristics by percentage of population based on the 2000 census:

District	Hispanic	White	Black	Amer. Indian	Asian	Haw../ Pac.Is.	Other	% Total Minority
1	49.36%	32.80%	5.48%	0.40%	8.99%	0.43%	0.18%	64.8%
2	15.69%	72.89%	3.72%	0.77%	3.28%	0.31%	0.20%	24.0%
3	9.44%	71.06%	2.19%	0.27%	13.58%	0.26%	0.25%	26.0%
4	30.21%	37.15%	13.56%	0.39%	14.19%	0.65%	0.25%	59.3%
5	31.57%	56.96%	3.61%	0.86%	3.92%	0.52%	0.15%	40.6%

Note: These totals do not include individuals who identified themselves as two or more races. The 2000 census allowed individuals to select two or more races, which was a change from the 1990 census that allowed individuals to select only one race.

Redistricting Advisory Committee

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Elections Code Section 21505 provides that the Board may appoint an advisory committee composed of County residents to study redistricting and to recommend plans to the Board for consideration and adoption. On January 23, 2001 (23) the Board of Supervisors adopted a “Resolution to Establish a Redistricting Advisory Committee.” This Committee consists of one registered voter from each supervisorial district who was nominated and appointed by the Board. The committee members and the respective supervisorial districts they represent are:

District 1 – Frank Urtasun
District 2 – Donna Alm, Co-Chairperson
District 3 – Courtney Ann Coyle
District 4 - Michel Anderson, Chairperson
District 5 – Ron Packard, Secretary

The Committee was tasked to review and analyze census and demographic data, hold at least one public meeting in each supervisorial district, and submit to the Board of Supervisors on or before June 30, 2001 no more than three proposed redistricting plans for consideration.

While the Timeline established by the Board was already aggressive, nonetheless, the Committee added three additional meetings to the original schedule, holding a total of fourteen public meetings, including one meeting in each of the five supervisorial districts. These additional meetings were in keeping with the County’s desire to seek and receive public participation in the 2001 redistricting process. Notifications of the Committee’s meetings, and the additions to the meeting schedule, were sent to a mailing list of over 1,200 residents, community groups, city/town councils and planning groups. Throughout the process, media advisories were also issued to media outlets concerning Committee meetings.

Redistricting Criteria

On January 23, 2001 (17) the Board adopted the 2001 Redistricting Criteria and Guidelines that provide a framework for the redistricting process and set forth legal principles found in federal law, the State Elections Code, and the San Diego County Charter.

Timeline and Work Plan

An aggressive Timeline and Work Plan was approved by the Board to enable the County to adopt a 2001 redistricting plan within the timeframe needed for the Registrar of Voters to update voter file information for the March 2002 Primary Election. This Timeline was established with the intent of providing full opportunity for public participation into the process and adoption of a redistricting plan by ordinance no later than August 2001.

Public Input

A “Supervisorial Redistricting” website was developed and linked to the County’s home page. The website has been continuously updated throughout this process to provide information to the public on the redistricting effort. There have been over 1,500 hits on the website since its inception in February 2001. The website includes the Public Access Plan, the agendas and minutes of the Redistricting Advisory Committee meetings, the Timeline and schedule of important dates, instructions on submitting a plan, frequently asked questions with answers, plans submitted by the public, and the maps that were developed and considered by the Committee during the process. In addition, links were included to the U. S. Census Bureau, the

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California Department of Finance, the California Statewide Redistricting Database, the San Diego Association of Governments (SANDAG), SanGIS Map Gallery, and the County's Registrar of Voters Election Information. An e-mail address dedicated to the redistricting process was also established to provide another vehicle for public input and communication.

Copies of all written correspondence received from the public, including e-mails and summaries of telephone contacts related to the redistricting effort were provided to the Committee for their review. The Committee throughout the process also received public testimony and publicly submitted plans (five dealing with specific areas and one outlining the entire County).

The deadline for submittal of public plans was May 15, 2001. The following individuals and organizations submitted plans or suggested maps within the May 15th deadline:

1. Ronald L. Bales, Spring Valley
 - Plan submitted to unite Spring Valley area into District 2 based on census tracts and zip codes
2. Kevin Barnard and Frank Twohy, Harmony Grove/Eden Valley Citizens Group/Elfin Forest
 - Plan submitted to put all of Elfin Forest, Harmony Grove and Eden Valley into District 3
3. Alvin J. Ducheny, We Can Vote/Podemos Votar
 - Plan submitted to divide County into five supervisorial districts
4. Mshinda Nyofu, BAPAC San Diego Chapter
 - Plan submitted to move cities of La Mesa and Lemon Grove to District using Hwy 8 and MLK Jr. Fwy (94) as natural boundaries
5. Aguirre & Meyer, San Diego Redistricting Coalition
 - Plan submitted to create new District 4 boundaries, basically comprised of parts of Districts 1 and 4
6. Gay, Lesbian, Bi-Sexual, Transgender Voting Rights Coalition/San Diego
 - Map provided to the Redistricting Advisory Committee at the meeting on May 10, 2001, indicating census tracts considered to be within their community of interest

At the Redistricting Advisory Committee meeting on May 21, 2001, these plans and maps (including demographic information if available in the submittal) were presented and discussed. Some of those individuals or organizations that submitted proposals were asked to provide additional information or clarifications no later than May 23, 2001. The Committee directed County staff to prepare a variety of plans consolidating different aspects of the publicly submitted plans and public input for Committee consideration at the next meeting on May 29, 2001.

Pursuant to Committee direction, six draft plans were prepared and presented to the Committee at its May 29, 2001 meeting. Staff also presented the We Can Vote/Podemos Votar plan and the San Diego Redistricting Coalition plan, numbered as Draft Plans No. 7 and 8 respectively.

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Demographic information, target deviations and criteria/guidelines assessments for each draft plan were included. The Committee discussed these draft plans and directed staff to prepare several additional draft plans incorporating different boundaries prior to the next meeting.

At the next meeting on June 4, 2001, the Committee reviewed the six draft plans previously discussed, three new draft plans and the two public submittals from We Can Vote/Podemos Votar and the San Diego Redistricting Coalition, for a total of eleven draft plans. On June 4, 2001, the Committee eliminated Draft Plans No. 2, 3, 5 and 10 and directed staff to prepare four new plans with various alternative features for the next and final Committee meeting on June 12, 2001.

At the meeting on June 12, 2001, the Committee considered the draft plans still under consideration, eliminating those containing features that were not acceptable to the Committee or that did not meet the Criteria and Guidelines established for the process. The Committee voted unanimously to eliminate the public submittals from We Can Vote/Podemos Votar (Draft Plan No. 7) and the San Diego Redistricting Coalition (Draft Plan No. 8), stating that these plans each split numerous cities and in other respects did not meet the Criteria and Guidelines, including traditional redistricting factors. During the meeting, modifications to Draft Plans No. 11 and No. 13 were discussed and, on two occasions during the course of the meeting, staff was requested to run the scenarios in the mapping software program to determine if the proposed modifications were within acceptable target deviations. At the conclusion of the meeting, the Committee agreed to forward the two draft plans, No. 11 and No. 13, as modified on June 12, 2001, to the Board of Supervisors for consideration.

Proposed Draft Plans

Throughout the process, the Redistricting Advisory Committee took into account and balanced, to the extent possible, various and sometimes competing factors such as: the need to move population from Districts 3 and 5 and increase population in Districts 1, 2, and 4; the Criteria and Guidelines; public input received; an interest in uniting the City of Carlsbad in a single district (currently divided between two districts); an interest in uniting the Spring Valley area in a single district (currently divided among three districts); an interest in not splitting cities; maintaining and promoting diversity in all communities; the desire to reduce the number of districts containing portions of the City of San Diego (currently in all five districts); an interest in keeping Port District land in a single district; and community planning areas. Based upon those considerations, the Redistricting Advisory Committee presents the following two draft redistricting plans for the Board's consideration:

Features of Draft Plan No. 11

Geographic Changes:

- A. City of Carlsbad in District 5
- B. City of San Marcos in District 3
- C. Harmony Grove/Eden Valley/Elfin Forest area entirely in District 3 (CT 203.06, 203.07 split)
- D. Boundaries moved between District 3 and District 5 in unincorporated area south of San Marcos and Escondido to meet cities' boundaries (CT 203.07, 204.01 split)

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- E. Small portions of unincorporated area and City of San Diego east of I-15, south of Escondido moved from District 5 to District 2 (CT 207.05, 207.06, 207.09, 207.10)
 - F. Boundaries in northeast County moved from District 5 to District 2 to follow Hwy. 78 (CT 210)
 - G. Portions of Julian and Ocotillo area united from District 5 to District 2 (CT 209.03 split)
 - H. Portion of Golden Triangle and Clairemont area north and south united (portions currently split) and moved from District 3 to District 4 (CT 91.01, 91.02, 85.13, 85.12, 85.03, 85.04, 85.06, 85.05, 85.02, 85.01, 83.06, 83.07, 83.45, 83.44, 83.40)
 - I. Loma Portal area moved from District 4 to District 1 to unite with Point Loma (currently split) (CT 65.00, 66.00, 68.01, 68.02, 69.00)
 - J. Mission Beach and Mission Bay area moved from District 3 to District 1 (CT 77.00, 76.00)
 - K. Downtown area boundary between District 1 and District 4 changed to follow Market St. to Pacific Hwy, north to Laurel St. (CT 45.01, 45.02, 46.00, 52.00, 53.00, 54.00 split, 58.00 split)
 - L. Strips along western edge of I-5, south of I-8 moved from District 4 to District 1 to follow I-5 freeway boundary (CT 61, 65)
 - M. West of I-805, south of Hwy. 94 area moved from District 4 to District 1 (CT 41.00 split, 34.03, 34.04, 33.01, 33.02, 33.03)
 - N. College area south of I-8 moved from District 2 to District 4 (CT 29.02, 29.03, 29.04)
 - O. Spring Valley area (based on community planning designation) united in District 2 (CT 31.07 split, 31.08, 32.14 split, 139.03, 139.06, 139.07, 139.08, 139.09, 140.02)
- Population Changes and Comparison to Target Population for Draft Plan 11:

District	Target Population	Current Population	Plan No. 11 Population	Increase/Decrease	% Deviation From Target
1	562,767	515,388	551,368	+35,980	-2%
2	562,767	542,116	560,253	+18,137	0%
3	562,767	614,128	548,724	- 65,404	-2%
4	562,767	516,636	551,372	+34,736	-2%
5	562,767	625,565	602,116	-23,449	+7%

The total deviation of Draft Plan No. 11 is 9%.

Demographic Characteristics by Percentage for Draft Plan No. 11:

District	Hispanic	White	Black	Amer. Indian	Asian	Haw./ Pac. Is.	Other	% Total Minority
1	47.87%	33.44%	6.36%	0.38%	8.90%	0.47%	0.19%	64.2%
2	16.48%	71.55%	4.09%	0.78%	3.41%	0.34%	0.20%	25.3%
3	12.07%	67.67%	2.36%	0.27%	14.15%	0.26%	0.24%	29.3%
4	27.11%	43.35%	11.17%	0.41%	13.69%	0.56%	0.25%	53.2%
5	29.73%	58.68%	3.64%	0.84%	3.99%	0.53%	0.16%	38.9%

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Note: These totals do not include individuals who identified themselves as two or more races. The 2000 census allowed individuals to select two or more races, which was a change from the 1990 census that allowed individuals to select only one race.

Features of Draft Plan No. 13

Geographic Changes:

- A. City of Carlsbad in District 3
- B. City of San Marcos in District 5
- C. Harmony Grove/Eden Valley/Elfin Forest area entirely in District 3 (CT 203.06, 203.07 split)
- D. Boundaries moved between District 3 and District 5 in unincorporated area south of San Marcos and Escondido to meet cities' boundaries (CT 203.06, 203.07, 204.01 split)
- E. Small portions of unincorporated area and City of San Diego east of I-15, south of Escondido moved from District 5 to District 2 (CT 207.05, 207.06, 207.09 split, 207.10)
- F. Boundaries in northeast County moved from District 5 to District 2 to follow Hwy. 78 (CT 210)
- G. Portions of Julian and Ocotillo area united from District 5 to District 2 (CT 209.03 split)
- H. Golden Triangle and Clairemont area moved from District 3 to District 4 (CT 91.01, 91.02, 85.13, 85.12, 85.03, 85.04, 85.06, 85.05, 85.02, 85.01, 83.06, 83.07, 83.45, 83.44, 83.40, 83.42, 83.43, 83.41, 83.05 split, 83.39 split)
- I. Loma Portal area moved from District 4 to District 1 to unite with Point Loma (currently split) (CT 65.00, 66.00, 68.01, 68.02, 69.00)
- J. Mission Beach and Mission Bay area moved from District 3 to District 1 (CT 77.00, 76.00)
- K. Downtown area boundary between District 1 and District 4 changed to follow Market St. to Pacific Hwy, north to Laurel St. (CT 45.01, 45.02, 46.00, 52.00, 53.00, 54.00 split, 58.00 split)
- L. Strips along western edge of I-5, south of I-8 moved from District 4 to District 1 to follow I-5 freeway boundary (CT 61, 65)
- M. West of I-805, south of Hwy. 94 area moved from District 4 to District 1 (CT 41.00 split, 34.03, 34.04, 33.01, 33.02, 33.03)
- N. College area south of I-8 moved from District 2 to District 4 (CT 29.02, 29.03, 29.04)
- O. Spring Valley area (based on community planning designation) united in District 2 (CT 31.07 split, 31.08, 32.14, 139.03, 139.06, 139.07, 139.08, 139.09, 140.02)

Population Changes and Comparison to Target Population for Draft Plan 13:

District	Target Population	Current Population	Plan No. 13 Population	Increase/ Decrease	% Deviation From Target
1	562,767	515,388	551,368	+35,980	-2%
2	562,767	542,116	560,253	+18,137	0%
3	562,767	614,128	547,767	- 66,361	-3%
4	562,767	516,636	571,500	+54,864	+2%
5	562,767	625,565	582,945	- 42,620	+4%

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The total deviation of Draft Plan No. 13 is 7%.

Demographic Characteristics by Percentage for Draft Plan No. 13:

District	Hispanic	White	Black	Amer. Indian	Asian	Haw./ Pac. Is.	Other	% Total Minority
1	47.87%	33.44%	6.36%	0.38%	8.90%	0.47%	0.19%	64.2%
2	16.48%	71.55%	4.09%	0.78%	3.41%	0.34%	0.20%	25.3%
3	9.73%	71.05%	2.24%	0.26%	13.30%	0.25%	0.23%	26.0%
4	26.43%	43.89%	10.84%	0.40%	14.16%	0.54%	0.25%	52.6%
5	32.66%	55.51%	3.82%	0.87%	4.00%	0.54%	0.15%	42.0%

Note: These totals do not include individuals who identified themselves as two or more races. The 2000 census allowed individuals to select two or more races, which was a change from the 1990 census that allowed individuals to select only one race.

Draft Plan Nos. 11 and 13 are available on the County's website at www.co.san-diego.ca.us under "Supervisory Redistricting." All County branch libraries have publicly available computers that can access this information. Maps are also available for viewing at the County Clerk of the Board Office, 4th Floor, County Administration Center, 1600 Pacific Highway, San Diego, California.

Timing for Board Adoption of Ordinance

The Elections Code (Section 21500.1) requires that the Board hold a public hearing on any proposal to adjust district boundaries, prior to a public hearing at which the Board votes to approve or defeat the proposal. Following the public hearing on July 10, your Board can act on the Committee's proposed plans at its meeting on July 17, 2001.

Board of Supervisors Direction

Staff is prepared to receive further direction from the Board regarding modifications, if any, to the proposed draft plans and will return to the Board on July 17, 2001 for final consideration and approval of the redistricting ordinance.

Respectfully,



WALTER F. EKARD
Chief Administrative Officer

SUBJECT: 2001 SUPERVISORIAL REDISTRICTING (District: All)

AGENDA ITEM INFORMATION SHEET

CONCURRENCE(S)

COUNTY COUNSEL REVIEW	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> N/A
Written disclosure per County Charter § 1000.1 required?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
GROUP/AGENCY FINANCE DIRECTOR	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> N/A
CHIEF FINANCIAL OFFICER	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> N/A
Requires Four Votes	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
GROUP/AGENCY INFORMATION TECHNOLOGY DIRECTOR	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> N/A
CHIEF TECHNOLOGY OFFICER	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> N/A
DEPARTMENT OF HUMAN RESOURCES	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> N/A

Other Concurrence(s):

ORIGINATING DEPARTMENT: Community Services Group Executive Office

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AUTHORIZED REPRESENTATIVE:

ALEX A. MARTINEZ

Deputy Chief Administrative Officer

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AGENDA ITEM INFORMATION SHEET

(continued)

PREVIOUS RELEVANT BOARD ACTIONS:

December 12, 2000 (28) Establishing a Redistricting Process

January 23, 2001 (17) Redistricting San Diego County Supervisorial Districts

BOARD POLICIES APPLICABLE:

BOARD POLICY STATEMENTS:

N/A

CONTRACT NUMBER(S):

N/A